

Message Text

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ACTION L-03

INFO OCT-01 EA-10 ISO-00 MED-03 SS-15 OPR-02 PER-03 ABF-01

CU-04 IGA-01 AID-05 HEW-06 DEAE-00 CIAE-00 INR-07

IO-10 JUSE-00 NSAE-00 SNM-02 TRSE-00 USIA-15 NSC-05

OES-05 OMB-01 DODE-00 PA-02 PRS-01 SP-02 /104 W

----- 110012

P R 090930Z JUN 75

FM AMEMBASSY SINGAPORE

TO SECSTATE WASHDC PRIORITY 2781

INFO AMEMBASSY KUALA LUMPUR

UNCLAS SINGAPORE 2486V

E.O. 11652: N/A

TAGS: AMED, SN

SUBJ: DRUG ABUSE PREVENTION GRANT FOR SINGAPORE

1. EMBASSY HAS DISCUSSED PROPOSED GRANT AGREEMENT WITH
SACAC OFFICERS. THEIR EXAMINATION OF TEXT RAISES THREE SIGNI-
FICANT AREAS OF CONCERN:

A. NURM AGREEMENT (ESPECIALLY ARTICLE I B) APPEARS TO HAVE BEEN
DEVELOPED FOR PROGRAMS IN WHICH USG CONTRIBUTION REPRESENTS
MORE THAN 50 PERCENT OF TOTAL BUDGET. USG GRANT TO SACAC FOR
FY '76 WILL BE ROUGHLY 25 -30 PERCENT OF BUDGET. SACAC UNDER-
STANDABLY BELIEVES THAT THE POWER TO HIRE AND FIRE PER-
SONNEL SHOULD REMAIN WITHIN ITS HANDS ALTHOUGH IT IS WILLING
NOT TO EXERCISE THIS POWER WITHOUT FIRST CONSULTING EMBASSY.

B. NEED TO REPHRASE PURPOSES OF AGREEMENT MORE BROADLY
IN KEEPING WITH EXISTING AGREEMENT BETWEEN SAODAP AND STATE TO
INCLUDE THE PROMOTION OF ALTERNATIVE USES OF TIME FOR TEEN-
AGERS.

C. NEED TO SIMPLIFY FUNDING AND REPORTS PROCEDURES SO THAT
SACAC ADMINISTRATOR WILL NOT HAVE TO TAKE TIME AWAY FROM SUB-
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STANTIVE PROGRAM TO HANDLE ADDITIONAL ADMINISTRATIVE REQUIRE-

MENTS.

2. SACAC WITH EMBASSY CONCURRENCE PROPOSES FOLLOWING SPECIFIC LANGUAGE CHANGES IN AGREEMENT:

A. ARTICLE I PARA A SHOULD BE REVISED TO READ: "THE EMBASSY HEREBY AWARDS A GRANT OF \$----- TO THE GRANTEE TO ENABLE IT TO PROVIDE SERVICES IN CARRYING OUT A DRUG ABUSE PREVENTION PROGRAM, INCLUDING TRAINING, EDUCATION, TREATMENT, REHABILITATION AND THE DEVELOPMENT OF COMMUNITY ACTIVITY AND EMPLOYMENT PROGRAMS FOR AMERICAN YOUTH IN SINGAPORE DESIGNED TO PROVIDE CONSTRUCTIVE ALTERNATIVE USES OF TIME."

B. REVISE PARA B ARTICLE I TO READ: "THE GRANTEE WILL CONSULT THE EMBASSY PRIOR TO EMPLOYING OR DISMISSING ANY EMPLOYEE ADMINISTERING ANY PORTION OF THE THIS PROGRAM SUPPORTED BY THE UNITED STATES GOVERNMENT. THE EMBASSY WILL CONSULT THE DEPARTMENT AS NECESSARY"

C. DELETE BOTH PARAGRAPHS OF PARA C UNDER ARTICLE I AND SUBSTITUTE FOLLOWING: "WITHIN 30 DAYS OF THE COMMENCEMENT OF THIS AGREEMENT, SACAC WILL INFORM THE EMBASSY IN WRITING PRECISELY HOW IT PROPOSES TO USE THE GRANT FUNDS TO BE MADE AVAILABLE UNDER THIS CONTRACT INDICATING THE SPECIFIC BUDGET ITEMS IN APPENDIX I FOR WHICH THE FUNDS WILL BE DISBURSED. IF THE EMBASSY DETERMINES THAT THE PROPOSED USE OF FUNDS WILL PROMOTE THE PURPOSES OF THE PROGRAM AS SET FORTH UNDER ARTICLE I A OF THIS

AGREEMENT, IT SHALL DISBURSE TO THE GRANTEE THE TOTAL AMOUNT OF THE GRANT EITHER IN ONE AMOUNT OR IN SEVERAL PORTIONS SPREAD OVER THE PERIOD OF THE AGREEMENT AS IT DEEMS ADVISABLE."

D. REVISE ARTICLE III PARA A TO READ AS FOLLOWS: "FUNDS MADE AVAILABLE PURSUANT TO THIS AGREEMENT SHALL BE EXPENDED IN ACCORDANCE WITH ITEMS OF EXPENDITURES LISTED IN APPENDIX I HERETO, SUBJECT TO MODIFICATION AS PROVIDED BY THE TERMS OF THIS AGREEMENT."

E. REVISE ARTICLE III TO DELETE PARA C. PARA D WOULD THEN BE-
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COME PARA C.

F. REVISE ARTICLE IV PARA A. 1. TO READ "SEMINNUAL REPORTS COVERING ALL SIGNIFICANT ASPECTS, ETC....."

COMMENT. AS INDICATED PARA I, PRINCIPAL REASON FOR PROPOSED CHANGES AS SET FORTH PARA 2, SUBPARAS C TO F, IS TO SIMPLIFY ADMINISTRATION. AS DEPARTMENT AWARE ALL DISBURSEMENTS OF USG

FUNDS IN SINGAPORE ARE HANDLED THROUGH EMBASSY KUALA LUMPUR. IF AGREEMENT REMAINS UNCHANGED IT WOULD MEAN SACAC WOULD HAVE TO GO THROUGH TIME-CONSUMING PROCEDURE OF SUBMITTING A PROPOSED SCOPE OF SERVICES IN ADVANCE OF EACH QUARTER, WHICH THE EMBASSY WOULD THEN HAVE TO FORWARD TO THE DEPARTMENT. DEPARTMENT WOULD THEN HAVE TO APPROVE AND INSTRUCT EMBASSY KUALA LUMPUR TO PREPARE NECESSARY CHECK WHICH WOULD HAVE TO BE FORWARDED TO SACAC THROUGH EMBASSY SINGAPORE. TO SIMPLIFY MATTERS AND TO ENSURE THAT FUNDS ARE USED FOR PURPOSES WHICH DEPARTMENT WOULD HAVE NO PROBLEM IN JUSTIFYING TO CONGRESS, SACAC AND EMBASSY INTEND TO DEVOTE ALL FUNDS RECEIVED UNDER GRANT TO SALARY OF ADMINISTRATOR OR TO ASSISTANT COUNSELOR. THEREFORE, WE SEE NO NEED TO GO THROUGH THE COMPLEX PROCEDURE OUTLINED IN ARTICLES I C AND IIIC OF THE AGREEMENT.

3. IF DEPARTMENT BELIEVES THAT THERE IS INSUFFICIENT TIME TO REACH FULL AGREEMENT ON THE TEXT OF THIS GRANT AGREEMENT PRIOR JUNE 20 DEADLINE, THEN SACAC IS RELUCTANTLY WILLING TO SIGN AGREEMENT AS IT STANDS. HOWEVER, IT WOULD ASSUME THAT AN AMENDMENT REFLECTING MOST OF THE ABOVE CHANGES WOULD BE SIGNED AS SOON AS POSSIBLE. THE AMERICAN COMMUNITY IS PROUD OF ITS SUBSTANTIAL SUPPORT FOR THIS PROGRAM AND SACAC OFFICERS REPRESENTING THIS COMMUNITY BELIEVE THEY SHOULD CONTROL IT. THEY HAVE BEEN QUITE WILLING TO CONSULT THE EMBASSY AND RECEIVE GUIDANCE, BUT ARE RELUCTANT TO ACCEPT AN AGREEMENT WHICH IMPOSES SO MANY REQUIREMENTS AND ASSERTS CONSIDERABLE USG CONTROL WHEN MOST OF SACAC'S RESOURCES ARE RECEIVED FROM PRIVATE

CONTRIBUTIONS.
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